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1989/06/14

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Department of State

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15945
E33 INCOMING
TELEGRAM

PAGE 01 OF 02 BEIJIN 15945 00 OF 03 140706Z 0145 EAP044
ACTION EAP-00

ACTION OFFICE CH-05

INFO TC-01 P-01 EX-01 PNO-01 RA-01 EAP-05 /015 A2 FL

INFO LOG-00 ADC-00 AID-00 INR-07 SS-00 OIC-02 CIAE-00
EB-00 DODC-00 K-01 EXIM-06 NSCE-00 NSAE-00 SSO-00
RA-09 L-03 AMAD-01 LAB-04 CTME-00 TRSE-00 PH-10
ETC-01 OPIC-07 PA-01 PC-01 OMR-01 STR-10 SVC-00
INRE-00 DCS-06 AGAE-00 CA-02 FRB-03 OES-09 JUSE-00
SP-02 SHP-01 PRS-01 DS-00 E-01 P-02 T-01
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0 140611Z JUN 89
FM AMEMBASSY BEIJING
TO SECSTATE WASHDC IMMEDIATE 0605
INFO USIA WASHDC IMMEDIATE 0419
USDOC WASHDC IMMEDIATE
AMCONSUL HONG KONG IMMEDIATE
AMCONSUL GUANGZHOU IMMEDIATE
AMCONSUL SHANGHAI IMMEDIATE
AMCONSUL SHENYANG IMMEDIATE
AMCONSUL CHENGDU POUCH

CONFIDENTIAL BEIJING 15945

DEPT PASS USTR

USDOC FOR 4420 - ITA/IEP/EAP/OPN/CLUCYK

FROM THE AMBASSADOR

E.O. 12356: DECL: OADR

TAGS: PREL, CASC, ETRO, ETCO, OTRA, XSTC, CM, US
SUBJECT: TFCN01: U.S.-CHINA INTERACTION IN THE
AFTERMATH OF THE MILITARY CRACKDOWN: REQUEST FOR
GUIDANCE

1. C - ENTIRE TEXT.

2. SUMMARY: I BELIEVE IT IS TIME TO BEGIN
CONSIDERING IN SPECIFIC TERMS HOW AND TO WHAT
EXTENT WE INTEND TO CARRY ON WITH THE EXTENSIVE
ARRAY OF SINO-U.S. COOPERATIVE ECONOMIC, COMMERCIAL,
SCIENTIFIC AND CULTURAL ACTIVITIES THAT WE HAVE
SO PAINSTAKINGLY BUILT UP DURING THE PAST TEN
YEARS. THIS MESSAGE LAYS OUT TIMELY CONCERNS
WHERE GUIDANCE IS SOUGHT. END SUMMARY.

--INTRODUCTION--

3. THE MILITARY CRACKDOWN IN CHINA HAS
SHATTERED "BUSINESS AS USUAL" IN EMBASSY
OPERATIONS AND ACTIVITIES WHILE JEOPARDIZING
THE EXTENSIVE ARRAY OF SINO-U.S. COOPERATIVE
CONTACTS BUILT UP PAINSTAKINGLY OVER THE PAST
TEN YEARS. IN ANNOUNCING SANCTIONS ON CHINA
RELATED TO ARMS SALES, THE PRESIDENT STRESSED
THE IMPORTANCE WE ATTACH TO PRESERVING AND
STRENGTHENING OUR ECONOMIC AND COMMERCIAL
RELATIONSHIP. ONGOING ACTIVITIES IN THIS AREA
AS WELL AS IN THE SCIENTIFIC AND CULTURAL FIELDS
CALL FOR A SERIOUS ASSESSMENT ON OUR PART AS TO
HOW TO PROCEED AT THIS POINT. TO BE SURE, THE
MILITARY CRACKDOWN IS NOT OVER, AND ANY NUMBER
OF EVENTS COULD FURTHER THREATEN OUR RELATIONSHIP.
I NONETHELESS BELIEVE THAT, WITH THE OUTWARD
RESUMPTION OF NORMALCY IN BEIJING, IT IS TIME TO
CONSIDER RESUMING OUR CONTACTS AND ACTIVITIES
RELATED TO A VARIETY OF AREAS. THIS MESSAGE
SUMMARIZES AREAS OF INTERACTION; SEPTELS WILL

BEIJIN 15945 00 OF 03 140706Z
FOLLOW DETAILING CONCERNS, FACTORS TO CONSIDER,
AND POSSIBLE OPTIONS. TWO SPECIFIC ITEMS--THE
EMBASSY FOURTH OF JULY PARTY AND MY OWN RESUMPTION
OF CALLS ON SENIOR-LEVEL ECONOMIC AND COMMERCIAL
OFFICIALS--ARE ALSO ADDRESSED IN THIS MESSAGE.

--ITEMS OF IMMEDIATE INTEREST--

4. EMBASSY FOURTH OF JULY PARTY. WITH JUNE
ALREADY HALF OVER, WE MUST DECIDE BY THE END OF
THIS WEEK WHAT KIND OF EVENT (S) WE INTEND TO
HOLD. I BELIEVE THAT IT IS INAPPROPRIATE UNDER
THE CIRCUMSTANCES TO HOLD A TRADITIONAL
VIN D'HONNEUR. THIS WOULD CALL FOR INVITING
SENIOR CHINESE LEADERS. WHILE THEY ARE UNLIKELY
TO COME, WE MAY WELL FIND THAT THE SENIOR CHINESE
OFFICIAL REPRESENTING THE GOVERNMENT MAY BE AN
WFA VICE MINISTER OR LESS. THIS IS UNDESIRABLE
AND A RISK I WOULD NOT LIKE TO TAKE. I THEREFORE
RECOMMEND THAT WE INFORM THE GOVERNMENT AND THE
DIPLOMATIC COMMUNITY THAT CURRENT CIRCUMSTANCES
CALL FOR A "POSTPONEMENT" OF OUR NATIONAL DAY
RECEPTION. NOTE: THE PHILIPPINE EMBASSY
POSTPONED THEIR NATIONAL DAY RECEPTION LAST WEEK,

POSTPONEMENT PROVIDES US WITH THE OPTION OF
EITHER RESCHEDULING AT A MORE AUSPICIOUS TIME
OR FOREGOING THE EVENT ALTOGETHER THIS YEAR.
REQUEST CONCURRENCE.

5. SECURITY PERMITTING, EMBASSY DOES INTEND TO
HOLD A TRADITIONAL AMERICAN FOURTH OF JULY
CELEBRATION (HOT DOGS, HAMBURGERS, VOLLEYBALL,
ETC.) ON THE SAN SAN COMPOUND FOR THE AMERICAN
COMMUNITY ON JULY 1 OR 2. WE NOTE, HOWEVER,
THAT IT WILL HARDLY BE TRADITIONAL, SINCE IT IS
UNLIKELY THAT OUR SPOUSES AND CHILDREN WILL BE
WITH US TO CELEBRATE THIS GREAT HOL DAY.

6. AMBASSADORIAL CALLS. I COMPLETED FOUR OF MY
TOP-LEVEL CALLS BEFORE THE CRISIS. I WOULD NOW
LIKE TO RESUME COURTESY CALLS, FOCUSING
EXCLUSIVELY ON THE ECONOMIC AND COMMERCIAL AREA.

7. THAT SAID, I BELIEVE STRONGLY THAT WE NEED
TO CARRY OUT THE PRESIDENT'S CALL FOR (N)
OUR EXTENSIVE ECONOMIC AND COMMERCIAL TIES. IN
THAT REGARD, I WOULD ENCOURAGE MY STAFF TO RESUME
CALLS ON WORKING-LEVEL OFFICIALS TO ADMINISTER
EXISTING PROGRAMS, SUPPORT U.S. COMPANIES'
NEEDS, AND CONTINUE ECONOMIC TALKS ON KEY BILATERAL
AND MULTILATERAL CONCERNS. REQUEST GUIDANCE.

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TELEGRAM

PAGE 01 BEIJING 15945 02 OF 03 160857Z 2046 EAP5243
ACTION EAP-00

BEIJING 15945 02 OF 03 160857Z 2046 EAP5243

ACTION OFFICE CH-05

INFO P-01 RA-01 EAP-05 X-01 /013 A2 FL

INFO	LOG-00	ADS-00	AID-00	INR-07	SS-00	OIC-02	CIAE-00
	EB-00	DOOE-00	H-01	EXIN-06	NSCE-00	NSAE-00	SSO-00
	RA-05	I-03	LAB-04	CTME-00	TRSE-00	PM-10	ITC-01
	OPIC-07	PA-01	PC-01	OMR-01	STR-10	INRE-00	OCS-05
	AGAE-00	CA-02	FRB-03	OES-05	JUSE-00	SP-02	SNP-01
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FM AMEMBASSY BEIJING

TO SECSTATE WASHDC IMMEDIATE 0606

INFO USIA WASHDC IMMEDIATE 0420

USDOD WASHDC IMMEDIATE

AMCONSUL HONG KONG IMMEDIATE

AMCONSUL GUANGZHOU IMMEDIATE

AMCONSUL SHANGHAI IMMEDIATE

AMCONSUL SHENYANG IMMEDIATE

AMCONSUL CHENGDU POUCH

CONFIDENTIAL SECTION 02 OF 03 BEIJING 15945

CORRECTED COPY (TEXT PARA 7)

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USDOC FOR 4420 - (TA/IEP/EAP/OPN/CLUCYK

FROM THE AMBASSADOR

E.O. 12356: DECL: OADR

TAGS: PREL, GASC, ETRD, ETTG, OTRA, KSTC, CW, US

SUBJECT: TFCN01: U.S.-CHINA INTERACTION IN THE

WITH US TO CELEBRATE THIS GREAT HOLIDAY.

6. AMBASSADORIAL CALLS. I COMPLETED FOUR OF MY TOP-LEVEL CALLS BEFORE THE CRISIS. I WOULD NOW LIKE TO RESUME COURTESY CALLS, FOCUSING EXCLUSIVELY ON THE ECONOMIC AND COMMERCIAL AREA.

8. ECONOMIC TALKS. (SEPTET WILL FOLLOW ON THIS.) MEETINGS ARE SCHEDULED OR PLANNED AS FOLLOWS:

- O GATT. SIXTH SINO-U.S. BILATERAL IS SCHEDULED TO PRECEDE MULTILATERAL TALKS ON CHINA GATT ACCESSION, JULY 10-13, GENEVA.

- O BILATERAL AUSSAT SATELLITE TALKS ON TECH TRANSFER AGREEMENT, HAWAII, JULY 10-13.

- O JGCT, BEIJING, JULY 10-13.

- O BILATERAL CIVILIAN TALKS, JULY 26-28, WASHINGTON.

- O IPR TALKS, NOT YET SCHEDULED. (THIS WOULD BE A FOLLOW-UP TO USG DECISION TO PUT CHINA ON SPECIAL 301 "PRIORITY WATCH LIST.")

- O S&T AGREEMENT TALKS (NOT YET SCHEDULED) ON AGREEMENT RENEWAL; THESE TALKS FOLLOW THE EXECUTIVE SECRETARIES' MEETING THIS MARCH, AND WILL LEAD UP TO SINO-U.S. S&T JOINT COMMISSION MEETING SCHEDULED FOR WASHINGTON OCTOBER 16-20. PRINCIPAL ISSUE IS AN IPR ANNEX.

9. SINO-U.S. COMMERCIAL RELATIONSHIP. (SEPTET WILL FOLLOW.) AS U.S. RESIDENT BUSINESSMEN COME BACK TO BEIJING, WE NEED A CLEAR POLICY TO STEER OUR RELATIONSHIP IN THIS KEY AREA. THIS POLICY SHOULD ADDRESS SUCH IMPORTANT CONCERNS AS EXPORT CONTROLS, EXIN FINANCING, TOP, 1988 TRADE BILL IMPLEMENTATION, U.S.-GOVERNMENT ASSISTED SALES OF AGRICULTURAL COMMODITIES, AND USG EXPORT PROMOTION EFFORTS. (SEE BEIJING 15931 CONCERNING AGRICULTURAL MARKET DEVELOPMENT ACTIVITIES.)

10. EMBASSY CONSULAR SERVICES. (SEPTET WILL FOLLOW.) EMBASSY SEEKS CLARIFICATION ON WHETHER THE EVENTS OF THE LAST TEN DAYS WILL HAVE AN

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7. THAT SAID, I BELIEVE STRONGLY THAT WE NEED TO CARRY OUT THE PRESIDENT'S CALL FOR MAINTAINING OUR EXTENSIVE ECONOMIC AND COMMERCIAL TIES. IN THAT REGARD, I WOULD ENCOURAGE MY STAFF TO RESUME CALLS ON WORKING-LEVEL OFFICIALS TO ADMINISTER EXISTING PROGRAMS, SUPPORT U.S. COMPANIES' NEEDS, AND CONTINUE ECONOMIC TALKS ON KEY BILATERAL AND MULTILATERAL CONCERNS. REQUEST GUIDANCE.

--KEY AREAS WHERE GUIDANCE IS NEEDED--

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15945
INCOMING
TELEGRAM

PAGE 01 BEIJING 15945 03 OF 03 1980122 3108 EAP8289
ACTION EAP-88

BEIJING 15945 03 OF 03 1980122 3108 EAP8289

ACTION OFFICE CM-05
INFO EP-02 P-01 EX-01 RPH-01 PHO-01 RA-01 X-01 /013 A2

INFO LOG-00 ADS-00 AID-00 INR-07 SS-00 OIC-02 CIAE-00
EB-00 OODE-00 N-01 EXIM-06 NSCE-00 NSAE-00 SSO-00
NA-00 L-03 LAB-04 CTHE-00 TRSE-00 PM-10 ITC-01
OPIC-07 PA-01 PC-01 OMB-01 STR-10 INRE-00 OCS-06
AGRE-00 CA-02 FRB-03 OES-03 JUSE-00 SP-02 SMP-01
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FM AMEMBASSY BEIJING
TO SECSTATE WASHDC IMMEDIATE 0607
INFO USIA WASHDC IMMEDIATE 8421
USDOC WASHDC IMMEDIATE
AMCONSUL HONG KONG IMMEDIATE
AMCONSUL GUANGZHOU IMMEDIATE
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CONFIDENTIAL SECTION 03 OF 03 BEIJING 15945

CORRECTED COPY (PARA 11)

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USDOC FOR 4428 - ITA/IEP/EAP/OPH/CLUCYK

FROM THE AMBASSADOR

E.O. 12356: DECL: OADR
TAGS: PREL, CASC, ETRO, ETC, OTRA, KSTC, CM, US
SUBJECT: TFCMB: U.S.-CHINA INTERACTION IN THE

IMPACT ON THE ADJUDICATION OF BOTH OFFICIAL AND
PRIVATE VISAS.

11. USIA PROGRAMS. (SEPTTEL WILL FOLLOW.) IN
A SERIES OF MESSAGES TO USIA AND STATE, THE
FIRST THREE OF WHICH HAVE ALREADY BEEN SENT,
USIS BEIJING WILL ADDRESS THE FULL RANGE OF U.S.
PUBLIC DIPLOMACY PROGRAMS IN CHINA. PRIORITY
ISSUES IN THIS AREA INCLUDE THE IV AND FULBRIGHT
PROGRAMS, GUIDANCE FOR THE U.S. ACADEMIC
COMMUNITY AND PROGRAMS UNDER OUR CULTURAL AGREEMENT.
CONTINUING FEEDBACK TO VOA IS ANOTHER PRINCIPAL
FOCUS OF OUR EFFORTS.

12. PEACE CORPS. (SEPTTEL) I UNDERSTAND THE
PEACE CORPS STILL INTENDS TO COME, WITH AN
ADVANCE ADMIN TEAM ARRIVING IN CHENGDU IN LATE
JULY. WE HAVE NOT YET CONVEYED THIS TO THE
CHINESE; THEY HAVE NOT CONTACTED US TO INDICATE
ANY CHANGE IN THEIR RECEPTIVITY TO PEACE CORPS
INTRODUCTION. WE SOON MUST RESUME COORDINATION
WITH PRC SPONSOR, CEATE.

13. VISITORS. (SEPTELS) WE WILL NEED A
DECISION SOON ON THE VISIT OF COMMERCE SECRETARY
ROSBACKER, WHO WOULD BE CHAIRING THE U.S. SIDE
AT THE JULY 18-19 JCCT.

WE HAVE ALSO JUST RECEIVED A REQUEST FOR A VISA
FROM THE MINISTER OF GEOLOGY AND MINERAL RESOURCES
TO VISIT THE U.S. IN ORDER TO ATTEND AN
INTERNATIONAL CONFERENCE.

14. TRAVEL ADVISORY. (SEPTTEL) MUCH OF THE
ABOVE HINGES ON THE STATE DEPARTMENT TRAVEL ADVISORY.
AS LONG AS WE CONTINUE TO URGE AHCITS NOT TO
VISIT AND THOSE IN CHINA TO DEPART, WE WILL RUN
INTO CONTRADICTIONS REGARDING THE STATUS OF
RETURNING BUSINESSMEN (SEE HONG KONG 8694 FOR
QUESTIONS BY BUSINESSMEN REGARDING THEIR RETURN)
AND VISITS BY USG OFFICIALS (INCLUDING THE PEACE
COMPS). WE WILL KEEP WASHINGTON ADVISED OF THE
LOCAL SITUATION. IN ADDITION, WE REQUEST THE
DEPARTMENT LOOK INTO THE POSSIBILITY OF LIFTING THE
TRAVEL BAN--AS CONDITIONS PERMIT--ON VARIOUS
REGIONS IN CHINA. OUR THOUGHT IS THAT WHILE
BEIJING REMAINS VOLATILE, OTHER CITIES, NOTABLY
GUANGZHOU, CHENGDU AND SHENYANG, MAY BE IN A
MUCH BETTER SECURITY CONDITION. WE RECOGNIZE
THIS MAY CREATE ADMINISTRATIVE PROBLEMS TO HAVE
REGIONAL GUIDANCE, BUT WE ALSO RECOGNIZE THAT
MANY BUSINESSMEN RESIDENT IN GUANGZHOU MAY NOT
PERCEIVE THE THREAT AS WE DO IN BEIJING.

15. MINIMIZE CONSIDERED. LILLE7

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